

# DEPARTMENT OF HUMAN SERVICES – AGING AND ADULT SERVICES

SOCIAL SERVICES APPROPRIATIONS SUBCOMMITTEE  
STAFF: STEPHEN JARDINE

## BUDGET BRIEF

### SUMMARY

The Fiscal Analyst's FY 2014 recommended budget is \$23,129,600 for the Division of Aging and Adult Services line item. This recommendation is \$402,700 lower than the FY 2013 revised budget. This funding level supports 52 FTE. This brief highlights some issues in the Division of Aging and Adult Services as well as some uses of the funding provided. The Subcommittee annually reviews each base budget to propose any changes and to vote to approve it. The Fiscal Analyst recommends that the Subcommittee approve the \$23,129,600 FY 2014 recommended budget.

### LEGISLATIVE ACTION

1. The Fiscal Analyst recommends a FY 2014 budget of \$23,129,600 as shown in Table 1 on page 3. This recommended budget decreases General Fund by \$8,100 and increases transfers from Medicaid by the same amount to reflect the federal FMAP rate change.

### OVERVIEW

The Division of Aging and Adult Services (DAAS) is the designated state agency authorized to coordinate all state activities related to the *Older Americans Act* of 1965 (reauthorized most recently in 2005). DAAS contracts for services, oversees state and federal programs, and advocates for the elderly. The programs are administered by the state's twelve local Area Agencies on Aging (AAA) under the direction of DAAS. Five counties are separate service providers (Salt Lake, Davis, Tooele, San Juan, and Uintah). One provider is a cooperative venture between Weber and Morgan counties. The other six providers are associations of county governments.

Programs funded through the *Older Americans Act* are distributed to AAAs through an approved funding formula. DAAS also administers the Medicaid Nursing Home Placement Prevention program or the Home and Community-based Waiver, State Alternatives and Caregiver Respite programs, and the Long Term Care Ombudsman Program. The division is also responsible, through its Adult Protective Services (APS) program, for the protection of abused, neglected, and exploited adults and elderly.

For additional detailed information on DAAS, see the Compendium of Budget Information (COBI) prepared for the 2013 General Session at:

[http://le.utah.gov/lfa/reports/cobi2013/agcy\\_200.htm](http://le.utah.gov/lfa/reports/cobi2013/agcy_200.htm)

Figure 1: Human Services - Aging and Adult Services - Budget History

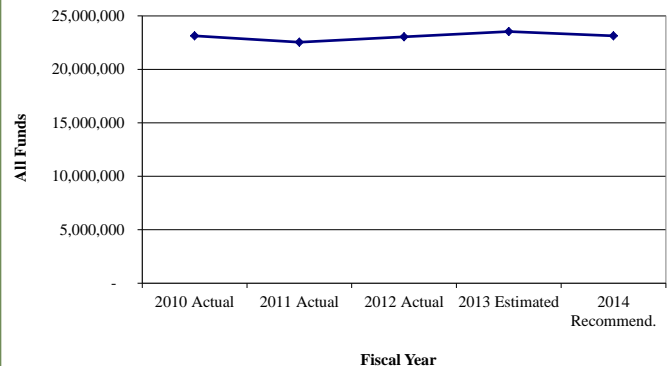


Figure 2: Human Services - Aging and Adult Services - FTE History

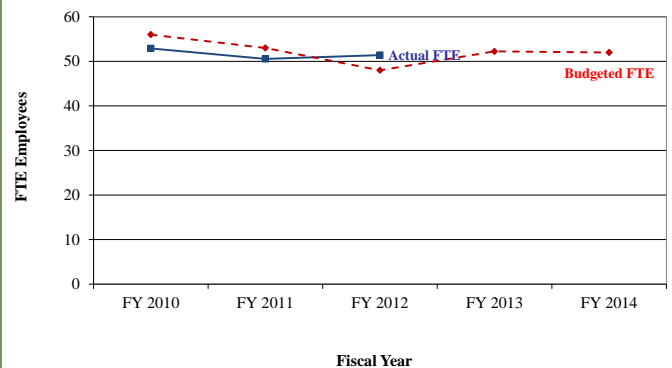
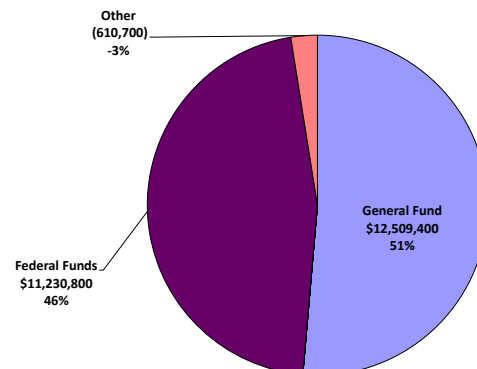


Figure 3: Human Services - Aging and Adult Services - FY 2014 Funding Mix



## **ISSUES**

### ***FY 2014 Budget Adoption***

Adoption of the FY 2014 budget enables the programs to continue for the next fiscal year at the level outlined. Some changes in the budget may occur, namely non-state fund increases or decreases (i.e. federal funds, transfers, dedicated credits and non-lapsing balances) and program shifts within a line item.

### ***Department Requests for Consideration***

The department requests the following actions from the subcommittee for the Division of Aging and Adult Services:

1. ***Provide \$227,600 in General Fund for Three Adult Protective Services (APS) Caseworkers.*** This request is to fund three additional caseworkers, two of which will help with increasing field caseloads (particularly in rural areas of the state) and one of which will help with increasing intake caseloads. APS is both a state and federal program to protect vulnerable and elderly adults (18 and over) from abuse, neglect, and exploitation. Utah has a mandatory reporting law requiring all citizens to report suspected cases of abuse, neglect, and exploitation. APS investigates these referrals and takes action to protect the individual from further harm. Referrals, along with time required to resolve a case, drive APS caseloads. Since 2008 APS *referrals received* has increased by 71 percent and *accepted referrals* has increased by 37 percent. During the same period of time APS staff has been reduced 18 percent as a result of budget reductions due to the economic downturn. The Governor recommends funding a portion of this request with \$76,000 ongoing General Fund for FY 2014. *Should additional resources become available to the subcommittee, the Fiscal Analyst would recommend an increase of \$76,000 from the General Fund for this request.*
2. ***Provide \$250,000 in General Fund to replace one-time funds currently covering Meals on Wheels.*** DAAS is requesting the \$250,000 for Meals on Wheels, funded one time during the 2012 General Session, be funded with ongoing General Fund. The program provides one meal a day that meets 1/3 of the dietary reference intake for elderly persons who are age 60 or over, home bound, and who have limited capacity to provide nutritionally-balanced meals for themselves. The division estimates the \$250,000 provides for 41,614 meals. The Governor recommends funding this request with \$200,000 ongoing funds for FY 2014. *Should additional resources become available to the subcommittee, the Fiscal Analyst would recommend an increase of \$200,000 from the General Fund for this request.*
3. ***Provide \$310,000 in General Fund to increase funding for the Caregiver/Respite program distributed to local Area Agencies on Aging.*** The Caregiver/Respite program provides services for caregivers and/or care receivers who are suffering chronic long-term illnesses or conditions where the intensity of such caregiving creates stress and other informal relief is insufficient. Examples of this would be children taking care of their elderly parents or grandparents raising their grandchildren. This program is meant to support many older adults who desire to live at home and stay close to their families for as long as appropriate. The division estimates that if funded, the program would support: 1) \$125,000 for 185 clients in the Emergency Respite program, 2) \$150,000 for 85 clients in the Caregiver Respite program, and 3) \$35,000 for 35 clients in the Environment Modification program. Final decisions, however, would be left to local Area Agencies on Aging to determine how best to use the funds that would be distributed based upon formula. The program currently serves approximately 3,053 individuals. The funding request would be a 10 percent increase in individuals served. The Governor does not recommend funding this request.

## **ACCOUNTABILITY DETAIL**

For an eight year history of accountability measures used by the division, see the issue brief *Division of Aging and Adult Services Performance Measures* (2013 General Session).

## **BUILDINGS**

For a discussion of buildings used by the Division of Aging and Adult Services, see the *Department of Human Services In-depth Budget Review* found at <http://le.utah.gov/interim/2010/pdf/00001613.pdf> pages 79 through 86 and for a listing of those buildings see the *Department of Human Services In-depth Budget Review* Appendix 1, page 31 at <http://le.utah.gov/interim/2010/pdf/00001614.pdf>.

# BUDGET DETAIL

The following table shows the budget history for the Division of Aging and Adult Services and its *FY 2014 Recommended Budget*. This proposed FY 2014 Budget consists of the ongoing portion of FY 2013 state funds (General Fund and various restricted funds) plus the most recent estimates of other funds (federal funds, dedicated credits collections and various transfer or carry over funds). Estimated expenditures are then proposed based upon available funding.

Human Services - Aging and Adult Services						
Sources of Finance	FY 2012 Actual	FY 2013 Appropriated	Changes	FY 2013 Revised	Changes	FY 2014* Recommended
General Fund	12,413,300	12,517,500	0	12,517,500	(8,100)	12,509,400
General Fund, One-time	8,000	250,000	0	250,000	(250,000)	0
Federal Funds	11,238,400	11,006,200	377,300	11,383,500	(152,700)	11,230,800
American Recovery and Reinvestm	6,700	0	0	0	0	0
Dedicated Credits Revenue	51,900	43,600	(43,500)	100	0	100
Transfers - Medicaid	(630,200)	(539,800)	(79,000)	(618,800)	8,100	(610,700)
Beginning Nonlapsing	8,900	0	0	0	0	0
Lapsing Balance	(58,200)	0	0	0	0	0
<b>Total</b>	<b>\$23,038,800</b>	<b>\$23,277,500</b>	<b>\$254,800</b>	<b>\$23,532,300</b>	<b>(\$402,700)</b>	<b>\$23,129,600</b>
<b>Programs</b>						
Administration - DAAS	1,234,200	1,258,800	136,900	1,395,700	(20,800)	1,374,900
Local Government Grants - Formula	12,433,900	12,468,100	246,100	12,714,200	(250,000)	12,464,200
Non-Formula Funds	1,674,300	1,554,000	(23,400)	1,530,600	(131,900)	1,398,700
Adult Protective Services	2,675,600	2,791,100	(23,900)	2,767,200	0	2,767,200
Aging Waiver Services	1,040,500	1,181,900	(81,600)	1,100,300	0	1,100,300
Aging Alternatives	3,977,100	4,023,600	700	4,024,300	0	4,024,300
Alzheimer's State Plan Task Force	3,200	0	0	0	0	0
<b>Total</b>	<b>\$23,038,800</b>	<b>\$23,277,500</b>	<b>\$254,800</b>	<b>\$23,532,300</b>	<b>(\$402,700)</b>	<b>\$23,129,600</b>
<b>Categories of Expenditure</b>						
Personnel Services	3,480,400	3,610,700	(58,700)	3,552,000	0	3,552,000
In-state Travel	50,500	54,900	13,200	68,100	0	68,100
Out-of-state Travel	17,300	20,900	7,700	28,600	0	28,600
Current Expense	416,600	398,000	123,900	521,900	(20,800)	501,100
DP Current Expense	207,400	228,400	43,000	271,400	0	271,400
Other Charges/Pass Thru	18,866,600	18,964,600	125,700	19,090,300	(381,900)	18,708,400
<b>Total</b>	<b>\$23,038,800</b>	<b>\$23,277,500</b>	<b>\$254,800</b>	<b>\$23,532,300</b>	<b>(\$402,700)</b>	<b>\$23,129,600</b>
<b>Other Data</b>						
Budgeted FTE	48	53	(1)	52	(0)	52
Actual FTE	51	0	0	0	0	0
Vehicles	9	9	0	9	0	9

\*Does not include amounts in excess of subcommittee's state fund allocation that may be recommended by the Fiscal Analyst.

Table 1